

## Message Text

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ACTION IO-10

INFO OCT-01 ARA-10 ISO-00 CIAE-00 INR-07 NSAE-00 EB-07

OMB-01 COME-00 TRSE-00 ABF-01 L-02 AID-05 AGR-10

HEW-06 SIL-01 LAB-04 /065 W  
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R 182024Z APR 75

FM AMEMBASSY BRIDGETOWN

TO SECSTATE WASHDC 8743

INFO AMEMBASSY GEORGETOWN

AMEMBASSY PORT OF SPAIN

USUN NEW YORK 0233

UNCLAS SECTION 1 OF 2 BRIDGETOWN 0637

E.O. 11652: N/A

TAGS: EAID UNDP

SUBJ: CERP 0008 - EVALUATION OF UN ASSISTANCE PROGRAMS

REF: A) BRIDGETOWN A-20 - 3/26/74; B) STATE 064907

### SUMMARY

GOB CONSIDERS ITS UNDP-FUNDED PROGRAMS AS ITS MOST STABLE AND SATISFACTORY FORM OF EXTERNAL ASSISTANCE. GOB HAS, IN PLANNING OR IMPLEMENTATION STAGES, PROJECTS INVOLVING APPROXIMATELY US\$2.5 MILLION OF UN FUNDS. ALL PROJECTS ARE RELATED TO HIGH PRIORITY DEVELOPMENT OBJECTIVES, AND COORDINATION INTERNALLY AND WITH OTHER AID DONORS IS CAPABLY HANDLED BY GOB PLANNING UNIT. LIKEWISE, SUPERVISION AND ADVISORY EFFORTS BY UNDP (NON-RESIDENT) DIRECTOR AND HIS STAFF SEEM ADEQUATE. END SUMMARY.

1. GOB CONTINUES TO WORK WITH REGIONAL UNDP OFFICE IN IMPLEMENTATION OF APPROXIMATELY \$2.5 MILLION PROGRAM COVERING 1974-77 PERIOD. (UNDP, GOB SPLIT COSTS ALMOST EVENLY). MOST PROJECTS ARE HIGH PRIORITY AND ALL ARE INTEGRATED INTO GOB'S DEVELOPMENT PLANNING EFFORT. THERE HAVE BEEN SOME PROBLEMS AND DELAYS WITH CERTAIN PROJECTS, USUALLY BECAUSE OF ADMINISTRATIVE  
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OR FINANCIAL DIFFICULTIES ON PART OF GOB, BUT BY AND LARGE

PROGRAM APPEARS TO BE OF SUBSTANTIAL VALUE TO BARBADOS'  
DEVELOPMENT AND GOB CONTINUES TO REGARD IT AS MOST STABLE AND  
SATISFACTORY FORM OF EXTERNAL ASSISTANCE.

2. GOB MINISTRY OF FINANCE AND PLANNING REMAINS RESPONSIBLE  
FOR COORDINATION OF ALL EXTERNAL ASSISTANCE, INCLUDING UN  
PROGRAMS, AND CONTINUES TO MAINTAIN CLOSE CONTACT WITH UNDP  
REPRESENTATIVE AND HIS STAFF WHO ARE RESIDENT IN TRINIDAD.  
UNDP OFFICER VISITS BARBADOS ABOUT ONCE EVERY SIX WEEKS, AND  
UNDP REGIONAL DIRECTOR HAS BEEN HERE FOUR TIMES IN PAST YEAR.  
NO FORMAL MECHANISM EXISTS FOR COORDINATION OF UN AID WITH OTHER  
ASSISTANCE BUT PLANNING UNIT APPARENTLY TAKES PAINS TO SEE  
THAT ASSISTANCE EFFORTS ARE COMPLEMENTARY WITH LITTLE OR NO  
OVERLAPPING. (SUCH COORDINATION IS, IN FACT, NOT DIFFICULT  
SINCE BARBADOS RECEIVED LITTLE EXTERNAL AID).

3. FROM TIME TO TIME, PROBLEMS HAVE OCCURRED, USUALLY BECAUSE  
GOB WAS UNABLE TO COME UP WITH COUNTERPART STAFF, FUNDS OR  
PHYSICAL FACILITIES. LARGEST SINGLE PROJECT TO DATE, A \$2  
MILLION AGRICULTURAL DIVERSIFICATION SCHEME, WAS DELAYED FOR  
ALMOST ONE YEAR WHILE GOB LINED UP ADEQUATE FINANCING. HOWEVER,  
GOB SIGNED FINANCING AGREEMENT WITH CARIBBEAN DEVELOPMENT BANK  
MARCH 27, 1975 AND THIS MAJOR PROJECT IS EXPECTED TO GET  
UNDERWAY THIS MONTH. FOLLOWING BRIEF DESCRIPTION OF PROJECTS  
IS INTENDED AS FOLLOW-ON TO 1974 CERP 0008 (EMBASSY'S A-20  
OF 3/26/74) WHICH DESCRIBES PROJECTS AND FUNDING DETAILS:

A) PROJECTS NOW UNDERWAY OR COMPLETED:

(I) PUBLIC ADMINISTRATION-EXPECTED TO BE COMPLETED BY 5/30/75;

(II) TELECOMMUNICATIONS-TO BE COMPLETED BY 12/31/75;

(III) SOCIAL SECURITY- ON SCHEDULE;

(IV) HOSPITAL ADMINISTRATION-ON SCHEDULE;

(V) NATIONAL STANDARDS INSTITUTE-SOME DELAYS EXPERIENCED DUE  
TO DEATH OF PROJECT MANAGER IN JAN, 1975. SOME PROBLEMS WERE  
ALSO ENCOUNTERED REGARDING PHYSICAL LOCATION OF INSTITUTE.  
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GOB FORESEES COMPLETION BY END OF 1976, ONLY SLIGHTLY BEHIND  
SCHEDULE;

(VI) CIVIL AVIATION- ON SCHEDULE;

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AAAAASERVICES-COMPLETED;

(VIII) DEVELOPMENT CORPORATION PROGRAM EVALUATION-COMPLETED;

(IX) AGRICULTURAL DIVERSIFICATION-TO BE UNDERWAY BY 5/1/75;

(X) DATA PROCESSING-ON SCHEDULE;

(XI) CIVIL SERVICE TRAINING CENTER-NOW UNDERWAY ON SCHEDULE,  
FOLLOWING INITIAL DELAY;

(XII) TAX ADMINISTRATION- ON SCHEDULE;

(XIII) MARITIME LEGISLATION-ON SCHEDULE;

(XIV) PUBLIC/ANIMAL HEALTH-NOW UNDERWAY ON SCHEDULE, AFTER  
INITIAL DELAY.

(B) PROJECTS DELAYED: OCCUPATION HEALTH, COOPERATIVES  
ASSISTANCE, LABOR SURVEY, HANDICAPPED REHABILITATION, CHILD  
GUIDANCE, INSTITUTIONAL HEALTH CARE ARE ALL DELAYED BECAUSE  
OF GOB STAFFING AND/OR FINANCIAL PROBLEMS.

(C) PROJECTS CANCELLED: WATER FLUORIDATION- CANCELLED BECAUSE  
OF POLITICAL OPPOSITION MENTIONED IN REPAIR.

(D) NEW PROJECTS: SOLID WASTE MANAGEMENT, PURPOSE: MAXIMIZE  
EFFECTIVENESS OF SANITATION SERVICES (UNDP US\$96,000;  
GOB \$35,000);

BUSINESS MANAGEMENT DEVELOPMENT PROGRAM-PURPOSE: UPGRADE  
MANAGEMENT CAPABILITIES OF SMALL BUSINESS (UNDP \$120,000;  
GOB \$125,000); NATURAL GAS TECHNOLOGY-PURPOSE: DEVELOP  
CAPABILITIES OF SUPERVISING PERSONNEL IN INFANT INDUSTRY  
1975-77. (UNDP \$65,000; GOB \$24,000); SEVERAL MINOR NEW PROJECTS  
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IN HEALTH AND PETROLEUM FIELDS WILL RECEIVE FOLLOWING FUNDS:  
UNDP \$100,000; GOB \$41,000.

4. FOLLOWING COMMENTS RELATE TO QUERIES IN PARA 5 OF REFTTEL (B):

(A) UNDP ROLE: UNDP DIRECTOR HAS AS CLOSE AND PRODUCTIVE A  
RELATIONSHIP WITH HOST GOVERNMENT AS ONE COULD EXPECT FROM  
NON-RESIDENT SUPERVISOR AND STAFF. THERE IS NO IBRD ACTIVITY  
IN BARBADOS AT PRESENT; HOWEVER, SINCE BOTH UNDP AND IBRD  
ACTIVITIES WOULD BE COORDINATED BY SAME MECHANISM, WE ANTICIPATE  
FEW PROBLEMS WOULD ARISE. UNICEF DISTRIBUTES SOME MATERIAL  
HERE BUT IS OTHERWISE INACTIVE.

(B) COORDINATION OF EXTERNAL ASSISTANCE: ENTIRELY IN HANDS OF  
PLANNING UNIT. SINCE AMOUNT OF EXTERNAL ASSISTANCE EXTREMELY

SMALL, THERE ARE FEW COORDINATION PROBLEMS.

(C) OTHER UN ACTIVITIES: THERE HAVE NOT BEEN ANY UN ACTIVITIES IN BARBADOS OUTSIDE OF UNDP, BUT WE ASSUME CAPABLE RESIDENT DIRECTOR COULD OVERSEE ANY SUCH PROGRAMS AS WELL AS HE DOES UNDP MATTERS.

(D) PROGRAM REVIEW: FIRST ANNUAL REVIEW OF PROGRAM WAS HELD IN DEC, 1974 AND WAS ATTENDED BY UNDP RESIDENT DIRECTOR, SEVERAL OF HIS STAFF, PAHO REPRESENTATIVES (RESIDENT IN BARBADOS), AND GOB. GOB EVALUATES ONE-WEEK REVIEW HIGHLY AND STATES THAT PRESENCE OF UNDP DIRECTOR AND SENIOR GOB OFFICIALS WAS INSTRUMENTAL FACTOR IN WORKING OUT PROBLEMS WITH PRESENT PROJECTS AS WELL AS GETTING NEW SCHEMES UNDERWAY.

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OMB-01 COME-00 TRSE-00 ABF-01 L-02 AID-05 AGR-10

HEW-06 SIL-01 LAB-04 /065 W  
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R 182024Z APR 75

FM AMEMBASSY BRIDGETOWN

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INFO AMEMBASSY GEORGETOWN

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USUN NEW YORK 0234

UNCLAS SECTION 2 OF 2 BRIDGETOWN 0637

(E) LIAISON WITH UNDP RESIDENT. EMBASSY HAS HAD CONTINUOUS CORRESPONDENCE WITH NON-RESIDENT UNDP DIRECTOR AND EMBASSY OFFICERS HAVE MET TO DISCUSS PROGRAMS WITH HIM ON TWO OCCASIONS IN PAST YEAR.

(F) PROJECT IMPLEMENTATION: AS FAR AS WE CAN TELL, PROJECTS UNDERTAKEN OR PLANNED ARE ALL WORTHWHILE. UNSUCCESSFUL PROJECTS HAVE INCLUDED ASSISTANCE TO COOPERATIVES, WATER FLUORIDATION AND A LABOR SURVEY. ALL OF THESE ARE VALUABLE BUT HAVE SO FAR

FAILED OF IMPLEMENTATION LARGELY BECAUSE OF FACTORS BEYOND CONTROL OF GOB (I.E. CHRONIC WEAKNESS OF COOPERATIVE MOVEMENT) OR FACTORS WHICH GOB HAS NOT YET MANAGED TO IMPROVE (I.E. INADEQUATE STATISTICAL CAPABILITY). GOB RESOURCES ARE SEVERELY LIMITED, AND THIS FACT HAS CREATED UNNECESSARY DELAYS, ESPECIALLY IN HEALTH FIELD PROJECTS. GOB IS WELL AWARE OF IMPLEMENTATION PROBLEMS AND DOES ITS LEVEL BEST TO RESOLVE THEM. UNDP PERSONNEL, BECAUSE OF FREQUENT VISITS, ARE FULLY AWARE OF SITUATION AND HAVE AMPLE OPPORTUNITY TO MAKE AN INPUT FOR PROBLEM RESOLUTION.

(G) EVALUATION (SEE (D) ABOVE;

(H) ROLE OF WOMEN: PARTICIPATION IN ALL PROJECTS IS OPEN TO WOMEN AS WELL AS MEN BUT, IN PRACTICE, MOST PROJECT OPERATIVES UNCLASSIFIED

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ARE MALE, REFLECTING PRESENT STATE OF WOMEN IN BARBADIAN SOCIETY. GOB HAS NOT COME UP WITH MANY INNOVATIVE PROGRAMS FOR ENHANCING WOMEN'S CONTRIBUTION TO DEVELOPMENT, BOTH BECAUSE IT REFLECTS TRADITIONAL VIEWS ON ROLE OF WOMEN AND BECAUSE ITS ENERGIES ARE FULLY OCCUPIED IN KEEPING COUNTRY'S TINY AND SORELY BESET ECONOMY AFLOAT. IT DOES, HOWEVER, WILLINGLY PLACE WOMEN IN PROGRAMS WHEN QUALIFIED PEOPLE AVAILABLE. ONE OF KEY FELLOWSHIPS IN CIVIL AVIATION FIELD, FOR EXAMPLE, HAS RECENTLY BEEN TAKEN UP BY A SENIOR FEMALE STAFFER.

(I) OUTSTANDING ISSUES: EMBASSY AGAIN URGES US MISSION TO UN TO ENCOURAGE UN EXAMINE CAREFULLY MATTER OF GOB RECLASSIFICATION AS NET CONTRIBUTOR TO PROGRAM ON BASIS OF PER CAPITAL GDP LEVEL (REFAIR A). WE SUPPORT GOB CONTENTION THAT MERE PER CAPITA GDP DATA IS NOT ACCURATE MEASURE OF COUNTRY'S DEVELOPMENTAL LEVEL OR ABILITY TO PAY. FROM BARBADOS' GDP OF \$213 MILLION MUST COME ALL SERVICES NECESSARY FOR MAINTENANCE OF AN ENTIRE NATION, ALBEIT A DEMINUTIVE ONE, INCLUDING INFRASTRUCTURE, CIVIL SERVICE, HEALTH, GOVERNMENT AND MINICIPAL SERVICES, SOCIAL WELFARE, ETC. NATION SUCH AS INDIA HAS MUCH LOWER PER CAPITA GDP THAN THIS TINY ISLAND, BUT SHEER SIZE OF PRODUCT ENABLES INDIA TO FIND RESOURCES FOR DIVERSE "GREAT POWER" ACTIVITIES SUCH AS ATOMIC RESEARCH, STRONG AND MODERN MILITARY CAPABILITY, ETC. COST OF LIVING IN BARBADOS IS ALSO HIGHER THAN IN WASHDC., FACT WHICH CANNOT BE GLEANED FROM BALD GDP FIGURES AND WHICH OBVIOUSLY HAS A BEARING ON QUESTION OF GOB RESOURCES. WE SUGGEST THAT US MISSION TO UN BRING THIS PROBLEM TO ATTENTION OF THOSE UN PERSONNEL RESPONSIBLE SO THAT FULL RANGE OF BARBADOS' ECONOMIC CIRCUMSTANCES IS EXAMINED BEFORE MAKING DECISION ON THIS ISSUE.

5. UNDP ALSO SUPPORT SOME \$1 MILLION WORTH OF DEVELOPMENTAL PROJECTS IN OTHER ISLANDS WITHIN EMBASSY'S AREA OF JURISDICTION. SUPERVISORY RESPONSIBILITY FOR THESE PROJECTS WAS RECENTLY

TRANSFERRED FROM UNDP TRINIDAD TO UNDP'S GEORGETOWN OFFICE  
ON THIS MATTER, BUT BECAUSE ISLAND TERRITORIES ARE SPREAD  
OUT OVER SOME 800 MILES OF OCEAN, AND BECAUSE WE DO NOT HAVE  
ON-GOING CONSULTATIONS WITH UNDP IN GEORGETOWN AS WE DO WITH  
OFFICE IN TRINIDAD, IT IS NOT POSSIBLE FOR EMBASSY TO PROVIDE  
EFFECTIVE EVALUATION ON REGULAR BASIS.

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## Message Attributes

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